## CITY OF MARQUETTE

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

June 30, 2009

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## CITY OF MARQUETTE

# Officials

Name	<u>Title</u>	Term Expires
John Ries	Mayor	Jan 2010
Darren Matthews	Mayor Pro tem	Jan 2010
Tracy Melver Mary Jo Pirc Jason Winter Jim Meana	Council Member Council Member Council Member Council Member	Jan 2010 Jan 2010 Jan 2012 Jan 2012
Dean Hilgerson	City Manager (Hired Nov 11, 2008)	Indefinite
Maryanne Trudo	City/Treasurer	Indefinite
James Garrett	City Attorney	Indefinite

# Dietz, Donald & Company

CERTIFIED PUBLIC ACCOUNTANTS

#### STEVEN S. CLAUSEN, CPA

124A Main • P.O. Box 359 Elkader, Iowa 52043 (563) 245-2154 • (800) 310-2154

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Marquette, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Marquette's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the Standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Marquette as of June 30, 2009, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated November 20, 2009 on our consideration of the City of Marquette's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 6 through 12 and 25 through 26 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Marquette's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the five years ended June 30, 2008 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 and 2 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Elkader, Iowa

November 20, 2009

Dietz, Donald i Company, CPAs

FEIN 42-1172392

# CITY OF MARQUETTE 88 North Street, PO Box 7

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marqeity@alpinecom.net

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Marquette provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2009. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### 2009 FINANCIAL HIGHLIGHTS

Receipts of the City's governmental activities decreased 9.0% or approximately \$ 167,000 from fiscal 2008 to fiscal 2009. Charges for services and unrestricted interest increased approximately \$ 52,000 and \$ 82,000 respectively. However, this was more than offset by decreases in gaming wager tax receipts and grants of \$ 129,000 and \$ 193,000 respectively.

Disbursements of the City's governmental activities decreased 15.7%, or approximately \$ 177,000 in fiscal 2009 from fiscal 2008. Capital projects disbursements decreased approximately \$ 137,000, while public safety disbursements decreased over \$ 68,000.

The City's total cash basis net assets increased 21.9%, or approximately \$ 737,000, from June 30, 2008 to June 30, 2009. Of this amount, the assets of the governmental activities increased approximately \$ 741,000 and the assets of the business type activities decreased by approximately \$ 4,000.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

"Towa's Best Kept Secret"

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statements by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds.

#### Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### REPORTING THE CITY'S FINANCIAL ACTIVITIES

The City's Reporting Entity Presentation

This annual report includes all activities for which the City of Marquette City Council is fiscally responsible. These activities defined as the City's reporting entity, are operated within a separate legal entity that is the primary government and another separate legal entity that is included as a component unit.

The primary government consists of one legal entity, the City of Marquette.

The component unit presentation consists of one legal entity, the Mar-Mac Unified Law Enforcement District.

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases and decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into three kinds of activities:

Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government and capital projects. Property tax, state and federal grants, and gaming revenues finance most of these activities.

Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Discretely Presented Component Unit consists of the Mar-Mac Unified Law Enforcement District, a legally separate organization that has the potential to provide specific benefits or impose specific financial burdens on the City.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment and 3) the Capital Projects Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise

Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the water and sewer funds.

The required financial statements for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased sharply from a year ago, increasing from \$ 3.277 million to \$ 4.018 million. The analysis that follows focuses on the changes in cash balances for governmental activities.

Changes in Cash Basis Net Assets of Governm (Expressed in Thousands)	ental	Activit	ies
	Yea	r Ended	June 30,
		2009	2008
Receipts:		<u>-</u> i., <u>-</u>	
Program receipts:			
Charges for service	\$	264	212
Operating grants, contributions,			
and restricted interest		56	41
Capital grants		-	208
General receipts:			
Property tax		436	434
Local option sales tax		31	30
Gaming wager tax		709	838
Sale of assets		40	28
Unrestricted investment earnings		145	63
Other general receipts		7	_
Total receipts		,688	1,854
Disbursements:			
Public safety		183	251
Public works		148	146
Health and social services		-	1
Culture and recreation		60	58
Community and economic development		11	61
General government		220	144
Capital projects		325	462
Total disbursements		947	1,123
Change in cash basis net assets	<del></del>	741	731
Cash basis net assets beginning of year	3	3,276	2,545
Cash basis net assets end of year		4,017	3,276

The City's total receipts for governmental activities decreased \$ 166,000. The total cost of all programs and services decreased by approximately \$ 176,000 or 15.7%. This significant decrease in disbursements was due to \$ 137,000 less being spent on capital projects in 2009 than in 2008.

The cost of all governmental activities this year was \$ 947,000 compared to \$ 1.123 million last year. However, as shown in the Statement of Activities and Net Assets on page 14, the amount taxpayers ultimately financed for these activities was only \$ 628,000 because some of the cost was paid by those directly benefited from the programs (\$ 264,000) or by other governments and organizations that subsidized certain programs with grants, contributions and restricted interest (\$ 56,000). Overall, the City's governmental activities program receipts, including intergovernmental aid and fees for service, decreased in 2009 from approximately \$ 461,000 to approximately \$ 319,000. The City paid the remaining "public benefit" portion of governmental activities with approximately \$ 467,000 in tax (some of which could only be used for certain programs) and with other receipts, such as interest (\$ 193,000) and gaming wager receipts (\$ 709,000).

Changes in Cash Basis Net Assets of Business T (Expressed in Thousands)	ype Activiti	es
	Year Ended	June 30,
	2009	2008
Receipts:		<del></del>
Program receipts:		
Charges for service:	\$ 94	95
Water Sewer	φ 94 98	99
Total receipts	192	194
Disbursements:		
Water	106	78
Sewer	90	83
Total disbursements	196	161
Change in cash basis net assets	(4)	33
Cash basis net assets beginning of year	81	48
Cash basis net assets end of year	<u>\$ 77</u>	81

Total business type activities receipts for the fiscal year were \$ 192,000 compared to \$ 194,000 last year. The cash balance decreased by approximately \$ 4,000 from the prior year. Total disbursements for the fiscal year increased by 22.0% to a total of \$ 196,000.

### INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Marquette completed the year, its governmental funds reported a combined fund balance of \$4,017,611, an increase of \$741,019 over last year's total of \$3,276,592. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

The General Fund cash balance increased \$ 718,540 from the prior year to \$ 3,659,745. The General Fund transferred \$ 100,000 to various capital projects funds as compared to \$ 405,552 in fiscal 2008.

TIF revenues were used as follows: \$ 179,200 to fund various capital projects and \$ 206,149 in transfers to the General Fund as a payment on an interfund loan. This leaves the Special Revenue; Urban Renewal Tax Increment Fund with a balance of \$ 277,963 at June 30, 2009.

The Capital Projects, Edgar Street Larson Property disbursed \$ 136,443 during the current fiscal year.

#### BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget once. The amendment was approved on May 19, 2009 and resulted in an increase of \$ 32,000 in budgeted disbursements, a result of additional disbursements for general government.

The City's receipts were \$ 326,850 more than budgeted. This was primarily due to the City's other tax receipts and use of money and property exceeding budget by \$ 195,014 and \$ 72,778 respectively.

#### DEBT ADMINISTRATION

At June 30, 2009 and 2008, the City had no long-term debt.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's constitutional debt limit is \$ 1,539,000.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Marquette's elected and appointed officials and citizens considered many factors when setting the fiscal year 2010 budget, tax rates, and fees that will be charged for various City activities. One of those factors is revenue from the gaming boat. Total gaming boat receipts for the years ended June 30, 2009, 2008, and 2007 were \$ 889,000, \$ 1.003 million, and \$ 1.214 million respectively. New gaming facilities in Iowa will continue to put downward pressure on these receipts.

These indicators were taken into account when adopting the budget for fiscal year 2010. Amounts available for appropriation in the operating budget are \$ 1.541 million, a decrease of 1% under the fiscal 1009 budget. Budgeted disbursements are expected to increase by approximately \$ 870,000, with capital projects disbursements budgeted to increase by \$ 865,000.

If these estimates are realized, the City's budgeted cash balance is expected to decrease by approximately \$ 723,000 by the close of 2010.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Maryanne Trudo, City Clerk or Dean Hilgerson, City Manager, 88 North Street, Marquette, Iowa.

Basic Financial Statements

CITY OF MARQUETTE STATEMENT OF ACTIVITIES AND NET ASSETS-CASH BASIS As of and for the Year Ended June 30, 2009

		Charges	Grants, Contributions and Restricted	Changes in Prim Governmental	Changes in Cash Basis Net Assets Primary Government Primary Government ernmental Business Type Total	Assets
Functions/Programs: Governmental activities: Fublic safety Public works	182,553 147,810	86,534 45,163	39,491	(96,019) (63,156)	1 1	(96,019) (63,156)
Health and social services Culture and recreation	316 60,454	124,373	1,500	(316) 65,419	1 1	65,419
Community and economic development General government	10,632 220,080	7,776	1 1 1	(10,632) (212,304)	111	(10,632) (212,304)
Total governmental activities	947,146	263,846	55,536	(627,764)		(627,764)
Business type activities: Water Sewer	105,649 90,563	92,839 97,749	1 1	1 1	(12,810) 7,186	(12,810) 7,186
Total business type activities Total primary government	196,212 1,143,358	190,588 454,434	55,536	(627,764)	(5,624) (5,624)	(5,624) (633,388
Component unit: Mar-Mac Unified Police District \$	226,988	235,985	13,167			
General Accepts:  Froperty and other city tax levied for:  Ceneral purposes  Tax increment financing  Local option sales tax  Gaming wager tax	evied for:			26,889 409,550 30,686 708,943	1 1 1 1	26,889 409,550 30,686 708,943
Unrestricted interest on investments Insurance dividends Miscellaneous Sale of assets Total general receipts Change in cash basis net assets Cash basis net assets beginning of year Cash basis net assets end of year	stments of year			145,097 6,496 622 40,500 1,368,783 741,019 3,276,592 \$ 4,017,611	1,426 1,426 (4,198) 81,506 77,308	145,097 6,496 2,048 40,500 1,370,209 1,376,821 736,821 3,358,098 4,094,919
Cash Basis Net Assets: Restricted: Overpass demolition Streets Urhan renewal purposes Capital projects Unrestricted				\$ 100,000 259 277,963 79,644 3,559,745	77,308	100,000 259 277,963 79,644 3,637,053

See notes to financial statements.

# Exhibit B

CITY OF MARQUETTE
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS
AND CHANGES IN CASH BALANCES
GOVERNMENTAL FUNDS
As of and for the Year Ended June 30, 2009

Total cash basis fund balances	Canital projects funds	General tund	Unreserved:	Cash Basis Fund Balances: Reserved for overness demolition	Cash balances end of year	Cash balances beginning of year	Net change in cash balances	Total other financing sources (uses)	Operating transfers out	Onerating transfers in	Other operating sources (uses): Sale of capital assets	Excess (deficiency) of receipts over (under) disbursements	Total disbursements	Capital projects	General government	Community and economic development	Culture and recreation	Health and social services	Public works	Operating funds: Public safety	Disbursements:	Total receipts	Miscellaneous	Charges for service	Intergovernmental	Use of money and property	Licenses and nermits	Other city tax	Tax increment financing	Receipts: Property tax			
\$ 3,659,745	I 1	3,559,745	1 1 10 00 00 00 00 00 00 00 00 00 00 00	\$ 100.000	\$ 3,659,745	2,941,205	718,540	106,149	(100,000)	206.149	ı	612,391	576,746	1	220,080	10,632	60,454	316	102,711	182,553		1,189,137	15,603	42,022	6,558	356,740	1.695	739,630	1	\$ 26,889	General		
277,963	277,300	277 063		1	277,963	253,762	24,201	(385,349)	(385,349)	ı	1	409,550	1		1	ι	ı	ı	ı	ı		409,550	ı	1	1	1	1	1	409,550	1	Increment	Urban	Special Revenue
1	1	1 1		ţ	1		1		,	136,643	1	(136,643)	136,643	136,643	1	1	1	ı	1	ı		1	1	1	1	1	1	•	1	1	Street	E L	Capital Projects
79,903	79.644	ى مىرە ر		,	79,903	81,625	(1,722)	183,057	;	142 557	40,500	(184,779)	233,757	188,658	ı	1	1	1	45,099	1		48,978	ı	1	48,978	,	1	1	1	ı	Nonmajor		
4,017,611	79,644	3,009,740	3 550 7/5	100,000	4,017,611	3,276,592	741,019	40,500	(485, 349)	485, 349	40,500	700,519	947,146	325, 301	220,080	10,632	60,454	316	147,810	182,553		1,647,665	15,603	42,022	55,536	356,740	1,695	739,630	409,550	26,889	Total		

# CITY OF MARQUETTE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

As of and for the Year Ended June 30, 2009

	E	nterprise	
	Water	Sewer	Total
Operating receipts: Charges for service	\$ 92,839	97,749	190,588
Operating disbursements: Business type activities	105,649	90,563	196,212
Excess (deficiency) of operating receipts over (under) operating disbursements	(12,810)	7,186	(5,624)
Non-operating receipts: Miscellaneous	1,426		1,426
Net change in cash balances	(11,384)	7,186	(4,198)
Cash balances beginning of year	41,524	39,982	81,506
Cash balances end of year	\$ 30,140	47,168	77,308
Cash Basis Fund Balances: Unreserved	\$ 30,140	47,168	77,308

See notes to financial statements.

# CITY OF MARQUETTE Notes to Financial Statements June 30, 2009

#### (1) Summary of Significant Accounting Policies

The City of Marquette is a political subdivision of the State of Iowa located in Clayton County. It was first incorporated in 1860 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water and sewer utilities for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City of Marquette has included all funds, organizations, agencies, boards, commissions, and auth-The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has one component unit which meets the Governmental Accounting Standards Board criteria.

Discretely presented component units are separate legal entities that meet the component unit criteria but do not meet the criteria for blending. The component unit that is discretely presented in the City's report is presented below:

Component Unit
Mar-mac Unified
Law Enforcement
District

Brief Description/Inclusion Criteria
Created in 1999 under Chapter 28E of the Code
of Iowa to provide police services to the cities
of Marquette and McGregor. The District is
governed by a five member board, two of which
are appointed by the City of Marquette, who are
persons currently serving as either Mayor or
Council Member of Marquette. Appointments are
made by the Mayor, subject to Council approval;
provided however, that if the Mayor appoints

himself/herself, Council approval is not required. The City of Marquette shall appropriate and pay to the District each fiscal year a sum equal to 65% of the District's budget for the year.

The District issues a publicly available audited financial report that includes financial statements and required supplementary information. The report may be obtained by writing to: Mar-Mac Police District; P.O. Box 340; McGregor, Iowa 52157-0340.

#### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Clayton County Assessor's Conference Board, Clayton County Emergency Management Commission and Clayton County Joint E911 Service Board.

#### B. Basis of Presentation

Government-wide Financial Statement - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for service. Activity between the primary government (the City) and the discretely presented component unit (the Mar-Mac Unified Law Enforcement District) are reported as if they were external transactions and are classified separately from internal activities within the primary government.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net assets are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function

and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

The Urban Renewal Tax Increment Fund is used to account for urban renewal projects financed by tax increment financing.

#### Capital Projects:

The Edgar Street Larson Property Fund is used to account for the acquisition and demolition of the Larson Property.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

#### C. Measurement Focus and Basis of Accounting

The City of Marquette maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### (2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This Chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered openend management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Interest rate risk - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt ) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but maturities shall be consistent with the needs and use of the City. At June 30, 2009 the City had \$ 3,244,487 invested in certificates of deposit with maturities ranging from 27 to 249 days.

#### (3) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to: IPERS; P.O. Box 9117; Des Moines, Iowa 50306-9117.

Plan members are required to contribute 4.10% of their annual covered salary and the City is required to contribute 6.35% of covered salary. Contribution requirements are established by state statute. The Primary Government's contribution to IPERS for the years ended June 30, 2009, 2008, and 2007 were \$ 11,562, \$ 8,990 and \$ 9,172, respectively, equal to the required contribution for each year.

Certain employees in special risk occupations and the Discretely Presented Component Unit contribute an actuarially determined contribution rate. The Discretely Presented Component Unit's contributions to IPERS for the years ended June 30, 2009, 2008 and 2007 were \$ 9,765, \$ 9,340 and \$ 8,973, respectively, equal to the required contributions for the year.

#### (4) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, retirement, or death.

These accumulations are not recognized as disbursements until used or paid. The City's and the Law Enforcement District's approximate liabilities for earned compensated absences payable to employees at June 20, 2009, are as follows:

	Primary Government	Discretely Presentd Component Unit
Type of Benefit	Amount	Amount
Vacation Sick pay	\$ 5,500 5,900	5,300 2,500
Total	<u>\$ 11,400</u>	7,800

These liabilities have been computed based on rates of pay as of June 30, 2009.

#### (5) Excursion Gambling Boat Dock Site Lease Agreement

On July 10, 1994, the City entered into a dock site lease agreement with a Company to operate and manage casino gambling on excursion gambling boats and related activities in and about the City of Marquette. The dock site lease agreement provides docking facilities for a twenty five year term beginning June 10, 1994. The agreement provides that the Company pay the City (a) \$ 105,000 per year payable in equal monthly installments; (b) twenty five cents per ticketed passenger payable monthly; (c) two and one-half percent of the net gambling receipts in excess of \$ 10,000,000 per year; and (d) fifty cents per passenger admission pursuant to Chapter 99F.10 of the Code of Iowa and the City ordinance for dock site rental. Additionally, the City provides 24 hour public safety protection for \$ 75,000 per year payable monthly.

# (6) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue: Urban Renewal Tax Increment	\$ 206,149
Capital Projects: Edgar Street Larson Property	General Special Revenue: Urban Renewal Tax	100,000
	Increment	$\begin{array}{r} 36,643 \\ \hline 136,643 \end{array}$
Buildings	Special Revenue: Urban Renewal Tax Increment	38
Eagle Crest	Special Revenue: Urban Renewal Tax Increment	20,823
Downtown	Special Revenue: Urban Renewal Tax Increment	8,690
Flood Control	Special Revenue: Urban Renewal Tax Increment	86,024
Wastewater Treatment Plant	Special Revenue: Urban Renewal Tax Increment	120
Waterwell Reservoir	Special Revenue: Urban Renewal Tax Increment	4,099
Edgar Street Lahey Property	Special Revenue: Urban Renewal Tax Increment	577
Pleasant Ridge	Special Revenue: Urban Renewal Tax Increment	19,986
Roundhouse	Special Revenue: Urban Renewal Tax Increment	2,200
Total		\$ 485,349

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### (7) Risk Management

The City of Marquette is exposed to various risks of loss related to torts, thefts, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims for these risks exceeded commercial insurance coverage by nearly \$ 30,000 in 2008. The City received approximately \$ 5,300 in public assistance grants to defray the cost of the Bloody Run floods.

#### (8) Related Party Transactions

The City paid \$ 152,754 to Mar-Mac Unified Law Enforcement District, the City's discretely presented component unit, for police services during the fiscal year ended June 30, 2009.

#### (9) Commitments

The City's contracted obligation to its discretely presented component unit for police services for the fiscal year ended June 30, 2010 is \$ 153,602.

#### (10) Significant Concentration of Credit Risk

Receipts from one business comprised approximately 47% of the City's total receipts for the fiscal year ended June 30, 2009.

Required Supplementary Information

CTTY OF MARQUETTE
BUDGSTARY COMPARISON SCHEDULE
OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES—
BUDGET AND ACTUAL (CASH BASIS)-ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS
REQUIRED SUPPLEMENTARY INFORMATION
Year Ended June 30, 2009

Balances end of year	Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses Balances beginning of year	Excess (deficiency) of receipts over (under) disbursements Other financing sources, net	Total disbursements	Business type activities	Capital projects	General government	Community and economic development	Culture and recreation	Health and social services	Public works	Disbursements:	Total receipts	Miscellaneous	Charges for service	Intergovernmental	Use of money and property	Licenses and permits	Other city tax	Tax increment financing	Receipts:		
\$ 4.	ω											1,	)							↔	Ac	Govern
4,017,611	741,019 3,276,592	700,519 40,500	947,146	t	325,301	220,080	10,632	60,454	316	147,810	182,553	1,647,665	15,603	42,022	55,536	356,740	1,695	739,630	409,550	26,889	Actual	Governmental Funds
																					Ac	Prop.
77,308	(4,198) 81,506	(4,198)	196,212	196,212	ı	1	ι	1	1	ı	ı	192,014	1,426	190,588	} } }	ı	1	ī	1	ı	Actual	Proprietary Funds
4,094,919	736,821 3,358,098	696	1,143	196	325	220	11.	<u>36</u>		147	182	1,839	1 1/	232	) (1)	350		739	409	26	Total	•
+,919	5,821 8,098	696,321 40,500	,143,358	196,212	325,301	080	10,632	60,454	316	147,810	182,553	839,0/9	17,029	010	55,536	740	1,695	739,630	409,550	26,889	al	
3,376,743	191,674 3,185,069	191,674	1,361,655	252,490	404,867	190,250	10,635	99,267	2,158	197,660	204,328	1,335,329	756, 15	21,000	54,000	283,952	220	544,616	404,867	25,054	Original	Budget
	ي ا		L																	. •		Budgeted Amounts
3,517,772	159,674 3,358,048	159,674	,393,655	252,490	404,867	222,250	10,635	99,267	2,158	197,660	204,328	1,100,000	27.430	31,000	304,000	706 109		010,044	404,867	25,054	Final	813
577,147	577,147	536,447 40,500	250,297	56,278	79,566	2,170	· Cc	38,813	1,842	49,850	21,775	200,000	705 780	(14,041)	31,000	12,100	700	570 5TO CAT	105,000	1,835	Variance	Final to Total

See accompanying independent auditor's report and notes to required supplementary information-budgetary reporting.

#### CITY OF MARQUETTE

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2009

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$ 32,000. The budget amendment is reflected in the final budgeted amounts.

Other Supplementary Information

Schedule 1

CITY OF MARQUETTE
SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS
AND CHANGES IN CASH BALANCES
NONMAJOR GOVERNMENTAL FUNDS
As of and for the Year Ended June 30, 2009

Jour	Cash balances end of	Cash balances beginning of year	Net change in cash balances	Total other financing sources	Other financing sources: Sale of capital assets Operating transfer in	Deficiency of receipts under disbursements	Total disbursements	Operating; Public works Canital projects	Disbursements:	Receipts: Intergovernmental	
	\$ 259	10,925	(10,666)	ing	Б	(10,666)	s 45,099	45,099 -		\$ 34,433	Special Revenue Road Use Tax
	ı	1	I	38	38 .	(38)(3	38	38 1		1	Buildings
	1	1	1	20,823	20,823	20,823)	38 20,823	 38 20,823		i,	Eagle Crest
	ı	ı	ı	8,690	8,690	(38)(20,823) (8,690) (86,024)	8,690	8,690		1	Flood Downtown Control
	ı	1	. !	86,024	8,690 86,024	(86,024)	8,690 86,024	- 86,024	•		Flood Control
	-	   	ı	120	120	(120)	120	120			Capitla Projects Wastewater Treatment Waterwell Plant Reservoir
	1	1	ı	4,099	4,099	(4,099)	18,644	- 18,644		14,545	ojects Waterwell Reservoir
	,		1	577	577	(577)	577	577			Edgar Street Lahey Property
	79,644	70,700	8,944	60,486	40,500 19,986	(577) (51,542)	51,542	51,542		1	Pleasant Ridge
		,	1	2,200	2,200					1	Roundhouse Total
	79,903	81,625	(1,722)	183,057	40,500 142,557	(2,200) (184,779)	2,200 233,757	2,200 188,658	;	48,978	Total

Schedule 2

CITY OF MARQUETTE
SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION
ALL GOVERNMENTAL FUNDS
For the Last Six Years

	Total	Capital projects	Deht service	General government	development	Community and economic	Culture and recreation	Health and social services	Public works	Public safety	Operating:	Disbursements:	TOLET	Total	Miscellaneous	Charges for service	Intergovernmental	Use of money and property	Licenses and permits	Other city tax	Tax increment financing	Receipts: Property tax	
	63	1								<del>())</del>			<b> </b> €	<i>73</i>								<del>69</del>	1
	947,146	325,301	1	220,080	10,632		60,454	316	147,810	182,553		i	1,077,000	1 647 665	15,603	42,022	55,536	356,740	1,695	739,630	409,550	26,889	2009
	1,123,661	462,357	ι	144,417	60,632		58,216	1,158	146,006	250,875			x,040,700	1.826.430	4,340	26,821	248,659	242,257	2,170	868,175	410,743	23,265	2008
	3,010,692	2,137,519	303.413	192,818	10,000		57,013	300	159,772	149,857			247.404.70	1.918.498	27,876	25,887	39,624	333,943	715	1,062,131	405,772	22,550	2007
	1,745,317	848, 681	315,095	185,976	632	\ }	12,257	916	174,498	147,862				1.962 956	10,333	24,558	39,850	268,900	2,145	1,212,068	384,135	20,967	2006
	1,319,917	484,750	301,538	163,021	831		22,720	2004	162,829	140,173				2,095,316	24,485	801,C2	114,698	255,990	2,180	1,232,376	430,3//	10,102	2005
	2,053,180	1,553,156	1	1/1,283	02c,UI	3	02,920	CCU, 1	LL5,346	137,888				1,969,307	58,858	25,1/0	82,907	251,537	2,198	1,245,022	264,392	39,417	2004

See accompanying independent auditor's report.

# Dietz, Donald & Company

CERTIFIED PUBLIC ACCOUNTANTS

#### STEVEN S. CLAUSEN, CPA

124A Main • P.O. Box 359 Elkader, Iowa 52043

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL

OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS

BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE

WITH GOVERNMENT AUDITING STANDARDS

To the Honorable May and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Marquette, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents and have issued our report thereon dated November 20, 2009. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

## Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Marquette's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Marquette's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Marquette's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent and detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the City of Marquette's ability to initiate, authorize, record, process, or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the City of Marquette's financial statements that is more than inconsequential will not be prevented or detected by the City of Marquette's internal control.

A material weakness is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Marquette's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Marquette's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2009 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Marquette and other parties to whom the City of Marquette may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Marquette during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Elkader, Iowa

November 20, 2009

Dietz Donald & Company, CPAs

FEIN 42-1172392

#### CITY OF MARQUETTE SCHEDULE OF FINDINGS Year Ended June 30, 2009

#### Findings Related to Required Statutory Reporting

- 1. Certified Budget Disbursements for the year ended June 30, 2009 did not exceed the amounts budgeted.
- 2. Questionable Disbursements We noted no disbursements for parties, banquets, or other entertainment for employees that we believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- 3. Travel Expense No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- 4. Business Transactions No business transactions between City and City officials or employees were noted.
- 5. Bond Coverage Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage in adequate for current operations.
- 6. **Council Minutes** No transactions were found that we believe should have been approved in the Council minutes but were not.
- 7. Deposits and Investments No instances on non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.